Division of Welfare

Historical Summary

OPERATING BUDGET	FY 2007	FY 2007	FY 2008	FY 2009	FY 2009
	Total App	Actual	Approp	Request	Gov Rec
BY PROGRAM					
Self-Reliance Operations	55,977,100	55,380,900	62,503,600	67,413,100	68,291,200
Benefit Payments	78,381,000	74,067,300	78,331,000	78,209,800	77,234,000
Total:	134,358,100	129,448,200	140,834,600	145,622,900	145,525,200
BY FUND CATEGORY					
General	39,506,500	37,987,400	43,190,100	45,107,600	45,179,700
Dedicated	2,719,500	2,163,400	2,703,200	2,538,400	2,524,400
Federal	92,132,100	89,297,400	94,941,300	97,976,900	97,821,100
Total:	134,358,100	129,448,200	140,834,600	145,622,900	145,525,200
Percent Change:		(3.7%)	8.8%	3.4%	3.3%
BY OBJECT OF EXPENDITURE					
Personnel Costs	31,902,400	32,333,600	33,661,800	34,786,100	35,895,000
Operating Expenditures	23,702,900	21,852,600	28,297,800	31,997,600	31,864,000
Capital Outlay	371,800	1,194,700	544,000	629,400	532,200
Trustee/Benefit	78,381,000	74,067,300	78,331,000	78,209,800	77,234,000
Total:	134,358,100	129,448,200	140,834,600	145,622,900	145,525,200
Full-Time Positions (FTP)	623.56	637.69	614.69	617.69	617.69

Division Description

The Division of Welfare administers Temporary Assistance for Families in Idaho (TAFI). This is a time-limited cash assistance and supportive services program with an emphasis on self-reliance and personal responsibility. Additional assistance provided by this program is the Idaho Child Care program, Aid to the Aged, Blind, and Disabled, Food Stamps, Refugee Assistance and Medicaid eligibility. Also included is the administration of the Community Service Block Grant, Low Income Energy Assistance, Low Income Weatherization Assistance, Emergency Food Assistance and Telephone Assistance programs.

The Child Support program is responsible for establishing and enforcing child support orders and medical support orders, modifying child support orders to ensure that support awards remain comparable to changes in parental income, and collecting child support for TAFI cases, non-TAFI cases and foster care cases. These collections are passed on to custodial parents with non-TAFI cases and are used to reimburse the state and federal government for TAFI and foster care expenditures.

The Self-Reliance Operations Program is responsible for the eligibility work and support functions associated with Food Stamps, the Children's Health Insurance Program (CHIP), Temporary Assistance for Families, Medicaid, and child support.

The Benefit Payments Program is comprised of the direct funding of the benefits to and on behalf of clients.

Comparative Summary

	Agency Request				Governor's F	Rec
Decision Unit	FTP	General	Total	FTP	General	Total
FY 2008 Original Appropriation	614.69	24,092,600	62,503,600	614.69	24,092,600	62,503,600
Reappropriation - EPICS Replacement	0.00	409,300	409,300	0.00	409,300	409,300
9. Department Personnel Costs Transfer	0.00	(420,300)	(420,300)	0.00	(420,300)	(420,300)
FY 2008 Total Appropriation	614.69	24,081,600	62,492,600	614.69	24,081,600	62,492,600
Non-Cognizable Funds and Transfers	3.00	906,800	906,800	3.00	906,800	906,800
FY 2008 Estimated Expenditures	617.69	24,988,400	63,399,400	617.69	24,988,400	63,399,400
Removal of One-Time Expenditures	0.00	(6,594,000)	(11,738,600)	0.00	(6,594,000)	(11,738,600)
Base Adjustments	0.00	0	(61,300)	0.00	0	(61,300)
FY 2009 Base	617.69	18,394,400	51,599,500	617.69	18,394,400	51,599,500
Benefit Costs	0.00	590,900	1,395,200	0.00	571,300	1,347,300
Inflationary Adjustments	0.00	135,800	392,100	0.00	101,900	258,200
Replacement Items	0.00	163,700	289,400	0.00	109,800	192,200
Statewide Cost Allocation	0.00	8,500	29,400	0.00	8,500	29,400
Change in Employee Compensation	0.00	119,800	289,200	0.00	599,000	1,446,000
FY 2009 Program Maintenance	617.69	19,413,100	53,994,800	617.69	19,784,900	54,872,600
1. EPICS Replacement Continuation	0.00	4,500,000	9,000,000	0.00	4,500,000	9,000,000
2. Child Support DRA Fee	0.00	399,700	567,000	0.00	400,000	567,300
3. Child Support ICSES Enhancements	0.00	1,309,400	3,851,300	0.00	1,309,400	3,851,300
FY 2009 Total	617.69	25,622,200	67,413,100	617.69	25,994,300	68,291,200
Change from Original Appropriation	3.00	1,529,600	4,909,500	3.00	1,901,700	5,787,600
% Change from Original Appropriation		6.3%	7.9%		7.9%	9.3%

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2008 Original Appropriation					
	614.69	24,092,600	2,391,900	36,019,100	62,503,600

Reappropriation - EPICS Replacement

Replacement of the Eligibility Programs Integrated Computer System (EPICS) began in FY 2007 with a three-year timeline. The division was granted General Fund carryover authority in FY 2008 for the second year of the project. Total General Fund carryover is \$1,394,600, with \$409,300 coming from the Self-Reliance Operations budget and \$985,300 from the Benefits Payments budget. The division expects a 50% federal match rate for General Fund expenditures, bringing the total additional budget for FY 2008 to approximately \$2,789,200.

Agency Request	0.00	409,300	0	0	409,300
Governor's Recommendation	0.00	409,300	0	0	409,300

9. Department Personnel Costs Transfer

Transfers out \$420,300 in General Fund personnel costs from the Division of Welfare to other divisions within the department.

This request is to shift General Fund personnel funding from the following programs:

Physical Health: \$379,200

Labs: \$128,600

Self Reliance Operations: \$420,300

Child Welfare: \$982,700 TOTAL: \$1,910,800

The funding would be received by the following programs in personnel costs:

Childrens Mental Health: \$161,700 Community Mental Health: \$220,700

Community Developmental Disabilities: \$37,300

Indirect Support Services: \$1,145,500

Medicaid Administration & Medical Mgmt: \$276,400

State Hospital North: \$69,200

As of the end of the 1st quarter the department has projected the Child Welfare's transfer out will be reduced to \$907,400 and that Community Mental Health will only need \$145,400.

Agency Request	0.00	(420,300)	0	0	(420,300)
Governor's Recommendatio	n 0.00	(420,300)	0	0	(420,300)
FY 2008 Total Appropriation	1				
Agency Request	614.69	24,081,600	2,391,900	36,019,100	62,492,600
Governor's Recommendatio	n 614.69	24,081,600	2,391,900	36,019,100	62,492,600

Non-Cognizable Funds and Transfers

Transfers in three FTP and \$21,400 in personnel costs from the Division of Medicaid and transfers out \$99,900 in personnel costs to other divisions in the department for contributions made to fund Navigation.

Transfers in \$985,300 in General Fund carryover for the EPICS replacement project from the Benefit Payments budget to the Self-Reliance Operations budget. Transfers the carryover from the trustee/benefit payments expenditure object code to operating expenditures.

ANALYST COMMENT: Section 3 of the FY 2008 appropriation bill for the Division of Welfare (HB314) provided carryover authority from both the Self-Reliance Operations and Benefit Payments budgets to be used for EPICS replacement. The Benefit Payments budget is entirely allocated to the trustee/benefit payments expenditure object, whereas expenditures for EPICS replacement are made from the operating expenditures and capital outlay expenditure object codes. Therefore, a transfer from trustee/benefit payments to operating expenditures is required to carry-out the intent of Section 3 of the appropriation bill, although Section 4 of the bill prohibits the division from transferring funds budgeted in the trustee/benefit payments expenditure object code to any other objects within the program budget during FY 2008.

Agency Request	3.00	906,800	0	0	906,800
Governor's Recommendation	3.00	906,800	0	0	906,800

Self-Reliance Operation	ons				Analyst. Castro
Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2008 Estimated Expenditure	es				
Agency Request	617.69	24,988,400	2,391,900	36,019,100	63,399,400
Governor's Recommendation	617.69	24,988,400	2,391,900	36,019,100	63,399,400
Removal of One-Time Expenditu	res				_
Remove funding provided for one	e-time items.				
Agency Request	0.00	(6,594,000)	0	(5,144,600)	(11,738,600)
Governor's Recommendation	0.00	(6,594,000)	0	(5,144,600)	(11,738,600)
Base Adjustments					
The division requests an ongoing projected receipts.	reduction in	dedicated funds	s spending autho	rity to more acc	urately reflect
Agency Request	0.00	0	(61,300)	0	(61,300)
Governor's Recommendation	0.00	0	(61,300)	0	(61,300)
FY 2009 Base					
Agency Request	617.69	18,394,400	2,330,600	30,874,500	51,599,500
Governor's Recommendation	617.69	18,394,400	2,330,600	30,874,500	51,599,500
Benefit Costs					
Reflects \$2,075 per position or a \$9,200 per year. This increase is with increases being covered from	artificially in				
Agency Request	0.00	590,900	0	804,300	1,395,200
The Governor recommends fundi		•		,	, ,
funding for their PERSI rate incre					
to increase the contribution rate f					
recommends that the Division of					
from 0.615% of gross salary to 0.		~	<u> </u>		
Governor's Recommendation	0.00	571,300	0	776,000	1,347,300
Inflationary Adjustments General inflationary increases inceeded travel costs (\$22,800) a increases include child support see eligibility determination by Benew quality assurance services (\$4,000).	and a 7.2% i ervices such ah Medical	ncrease in fuel of as receipt proce Center (\$1,800),	costs (\$7,800). Cessing, mailing, a	Contractual inflati and legal service	onary s (\$180,700),
Agency Request	0.00	135,800	16,400	239,900	392,100
The Governor does not recomme recommended.		•	•	•	
Governor's Recommendation	0.00	101,900	0	156,300	258,200
Replacement Items		, , , , , , , , , , , , , , , , , , , ,			
Replacement capital outlay included modular desks (\$1,700 each/\$52					100 total), 31
Agency Request	0.00	163,700	0	125,700	289,400
The Governor recommends \$36,3 vehicles. Funding for vehicle rep initiative to convert as many vehicles.	lacement ind	cludes \$36,000 f	or a statewide ve	hicle fleet mana	gement
Governor's Recommendation	0.00	109,800	0	82,400	192,200
Statewide Cost Allocation		•		·	•
Provides for a \$29,400 increase i	n risk mana	gement costs.			
Agency Request	0.00	8,500	0	20,900	29,400
Governor's Recommendation	0.00	8,500	0	20,900	29,400

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
Change in Employee Compensat	ion				_
Agencies were instructed to input	a CEC base	ed on a 1% calc	ulator.		
Agency Request	0.00	119,800	600	168,800	289,200
The Governor recommends a cor	npensation i	increase of 5% t	o be distributed b	ased on merit.	
Governor's Recommendation	0.00	599,000	3,000	844,000	1,446,000
FY 2009 Program Maintenance					
Agency Request	617.69	19,413,100	2,347,600	32,234,100	53,994,800
Governor's Recommendation	617.69	19,784,900	2,333,600	32,754,100	54,872,600

1. EPICS Replacement Continuation

The division requests \$4,500,000 from the General Fund and \$4,500,000 in federal matching funds (one-time) for the third year of a three-year project to replace the Eligibility Programs Integrated Computer System (EPICS). EPICS has been used by the division for 20 years to determine client eligibility for programs such as food stamps, Medicaid, and cash assistance. The request includes \$8,700,000 in operating expenditures and \$300,000 in capital outlay. Project plans include developing new automation, integrating software solutions (both commercial off-the-shelf products and custom applications developed by other states), purchasing hardware and software for new system architecture, and developing modernized business process that take full advantage of automation.

Agency Request	0.00	4,500,000	0	4,500,000	9,000,000
Governor's Recommendation	0.00	4,500,000	0	4,500,000	9,000,000

2. Child Support DRA Fee

The division requests \$399,700 from the General Fund and \$167,300 in dedicated funds spending authority (ongoing) for collection of a child support fee required under the federal Deficit Reduction Act of 2005 (DRA). The DRA requires that states collect \$25 annually for each child support case that receives \$500 or more in child support payments. Non-enforcement (receipting service only) cases, cases that have ever received cash assistance under a state or tribal IV-A program, and cases currently receiving food stamp services are excluded. States have the option of collecting the fee from custodial parents, non-custodial parents, or using state funds to pay the fee.

The division is seeking approval of a temporary rule to implement collection from the non-custodial parent (NCP). Based on prior year collections, approximately 34,400 cases will be subject to the fee. The division will only be able to collect from NCPs who are current on their child support payments and will either have to rely on voluntary payment of the \$25 or set up a separate wage withholding order to collect the fee. Should the rule pass, the division expects to collect the fee from 6,692 cases, for a total of \$167,300.

Under the federal matching formula for the child support program, the state will be required to remit 2/3 of the total liability for fee collections to the federal government. The balance of the amount due (\$16.50 times 34,400 cases, less \$167,300) is requested from the General Fund.

Agency Request 0.00 399,700 167,300 0 567,000 The Governor recommends \$167,300 in dedicated funds receipt authority (ongoing) and \$400,000 in General Funds on a one-time basis.

Governor's Recommendation 0.00 400,000 167,300 0 567,300

3. Child Support ICSES Enhancements

The division requests \$1,309,400 from the General Fund and \$2,541,900 in federal matching funds (one-time) for enhancements to the Idaho Child Support Enforcement System (ICSES). ICSES is the computer system used by self-reliance specialists for child support case management and enforcement. The request provides \$3,506,300 to contract for programming services, \$305,000 for software and licenses, and \$40,000 for computer servers. Enhancements include: developing interfaces with the Idaho courts, US Postal Service address changes, Department of Correction, cell phone company records, and medical insurance coverage records to provide data needed for enforcement; creating an online application for services; creating an employer portal; expanding client access to case information; and improving access to interstate case information.

Agency Request	0.00	1,309,400	0	2,541,900	3,851,300
Governor's Recommendation	0.00	1,309,400	0	2,541,900	3,851,300

Analyst: Castro

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2009 Total					
Agency Request	617.69	25,622,200	2,514,900	39,276,000	67,413,100
Governor's Recommendation	617.69	25,994,300	2,500,900	39,796,000	68,291,200
Agency Request					
Change from Original App	3.00	1,529,600	123,000	3,256,900	4,909,500
% Change from Original App	0.5%	6.3%	5.1%	9.0%	7.9%
Governor's Recommendation					
Change from Original App	3.00	1,901,700	109,000	3,776,900	5,787,600
% Change from Original App	0.5%	7.9%	4.6%	10.5%	9.3%

Benefit Payments

Comparative Summary

	Agency Request		1	Governor's Rec		
Decision Unit	FTP	General	Total	FTP	General	Total
FY 2008 Original Appropriation	0.00	19,097,500	78,331,000	0.00	19,097,500	78,331,000
Reappropriation - EPICS Replacement	0.00	985,300	985,300	0.00	985,300	985,300
FY 2008 Total Appropriation	0.00	20,082,800	79,316,300	0.00	20,082,800	79,316,300
Non-Cognizable Funds and Transfers	0.00	(985,300)	(985,300)	0.00	(985,300)	(985,300)
FY 2008 Estimated Expenditures	0.00	19,097,500	78,331,000	0.00	19,097,500	78,331,000
Base Adjustments	0.00	0	(1,787,800)	0.00	0	(1,787,800)
FY 2009 Base	0.00	19,097,500	76,543,200	0.00	19,097,500	76,543,200
Inflationary Adjustments	0.00	306,100	1,551,300	0.00	6,100	575,500
FMAP Rate Change	0.00	24,200	0	0.00	24,200	0
FY 2009 Program Maintenance	0.00	19,427,800	78,094,500	0.00	19,127,800	77,118,700
4. ICCP Rule & Policy Changes	0.00	0	0	0.00	0	0
5. JSAP Supportive Services Increase	0.00	57,600	115,300	0.00	57,600	115,300
FY 2009 Total	0.00	19,485,400	78,209,800	0.00	19,185,400	77,234,000
Change from Original Appropriation	0.00	387,900	(121,200)	0.00	87,900	(1,097,000)
% Change from Original Appropriation		2.0%	(0.2%)		0.5%	(1.4%)

Benefit Payments

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2008 Original Appropriation					
	0.00	19,097,500	311,300	58,922,200	78,331,000

Reappropriation - EPICS Replacement

Replacement of the Eligibility Programs Integrated Computer System (EPICS) began in FY 2007 with a threeyear timeline. The division was granted General Fund carryover authority in FY 2008 for the second year of the project. Total General Fund carryover is \$1,394,600, with \$409,300 coming from the Self-Reliance Operations budget and \$985,300 from the Benefits Payments budget. The division expects a 50% federal match rate for General Fund expenditures, bringing the total additional budget for FY 2008 to approximately \$2,789,200.

Agency Request	0.00	985,300	0	0	985,300
Governor's Recommendation	0.00	985,300	0	0	985,300
FY 2008 Total Appropriation					
Agency Request	0.00	20,082,800	311,300	58,922,200	79,316,300
Governor's Recommendation	0.00	20,082,800	311,300	58,922,200	79,316,300

Non-Cognizable Funds and Transfers

Transfers General Fund carryover for the EPICS replacement project from the Benefit Payments budget to the Self-Reliance Operations budget.

Agency Request	0.00	(985,300)	0	0	(985,300)
Governor's Recommendation	0.00	(985,300)	0	0	(985,300)
FY 2008 Estimated Expenditures					
Agency Request	0.00	19,097,500	311,300	58,922,200	78,331,000
Governor's Recommendation	0.00	19,097,500	311,300	58,922,200	78,331,000

Base Adjustments

The division requests an ongoing reduction of \$287,800 in dedicated funds spending authority to more accurately reflect projected receipts and an ongoing reduction of \$1,500,000 in federal funds spending authority to remove TANF funds for the Head Start Program.

Agency Request	0.00	0	(287,800)	(1,500,000)	(1,787,800)
Governor's Recommendation	0.00	0	(287,800)	(1,500,000)	(1,787,800)
FY 2009 Base					
Agency Request	0.00	19,097,500	23,500	57,422,200	76,543,200
Governor's Recommendation	0.00	19,097,500	23,500	57,422,200	76,543,200

Inflationary Adjustments

General inflationary increases are calculated by subtracting one-time funding and statewide allocation plan costs from the base and applying a customized increase of 2% to all remaining trustee/benefit expenditures, for a total increase of \$975,800. Contractual inflationary increases include a 40% increase for University of Idaho Food and Nutrition services (\$210,400), a 3% increase for JSAP Work Service providers (\$12,200), a 3% increase for TAFI Work Contracts (\$183,000), and a 6% increase for University of Idaho Child Care Quality services (\$169,900), for a total increase of \$575,500.

Agency Request	0.00	306,100	0	1,245,200	1,551,300
The Governor does not recommend	funding fo	r general inflation.	Contractual in	creases of \$575	5,500 are
recommended.					

6,100

FMAP Rate Change

Governor's Recommendation

Provides General Funds to replace federal funds due to a reduction in the Federal Medical Assistance Percentage (FMAP) from 69.993% to 69.795%. The FMAP is used in determining the amount of federal matching funds for state expenditures for assistance payments for certain social services.

0.00

Agency Request	0.00	24,200	0	(24,200)	0
FMAP adjustments are recomme	nded as requ	uested.			
Governor's Recommendation	0.00	24,200	0	(24,200)	0
FY 2009 Program Maintenance					
Agency Request	0.00	19,427,800	23,500	58,643,200	78,094,500
Governor's Recommendation	0.00	19,127,800	23,500	57,967,400	77,118,700

569.400

575,500

Benefit Payments Budget by Decision Unit

enefit Payments

Analyst: Castro

Dedicated

Federal

Total

General

4. ICCP Rule & Policy Changes

The Idaho Child Care Program (ICCP) pays a portion of child care expenses for eligible families. Benefits paid directly to child care providers through the program are 100% federally funded. The division reports that the average number of children served per month by ICCP has decreased over the past three years, from 9,824 in state fiscal year 2005 to 8,049 in state fiscal year 2007, resulting in approximately \$3,300,000 in savings.

The division is proposing four ICCP rule changes that will provide additional cost savings:

FTP

- (1) Limit post-secondary students to using education as an eligible activity for 40 months (four academic years). Currently, education can be used as an eligibility activity for an unlimited amount of time. Estimated savings: \$454,000
- (2) Reduce the time period allowed for work search after an involuntary job loss from three months to four weeks. Estimated savings: \$1,375,000
- (3) Increase the co-pay for non-working, post-secondary students from 7% to 31% of child care costs. Estimated savings: \$650,000
- (4) Require cooperation with child support enforcement as a condition of eligibility. Both the food stamp and Medicaid programs require cooperation with child support, and the division claims that this requirement will reduce the potential for fraudulent use of child care assistance in instances where the non-custodial parent is residing in the home and contributes to the family income. Estimated savings: \$756,000

Savings from decreased caseload: \$3,300,000 Savings from rule changes: \$3,232,600

Total savings: \$6,532,600

The division is proposing two changes to ICCP that will increase costs:

- (1) Increase maximum allowable income from 80% to 135% of 2007 poverty limits. Eligibility limits were last increased in 1998. The division estimates that this will add between 450 to 2,000 children to the program and cost approximately \$4,700,000.
- (2) Increase reimbursement rates for ICCP providers to 2006 market rates. Rates were last increased in 2001. Estimated cost: \$1,800,000

Total increase in costs: \$6,532,600

ANALYST COMMENT: With the exception of changing provider market rates, all of these proposals are rule changes for which the division is seeking legislative approval through the germane committees. Because provider rates are set by department policy, rather than by rule, the division will have flexibility in how much rates are increased and how rate increases are targeted. The division plans to use this flexibility to ensure that program costs equal savings.

Agency Request	0.00	0	0	0	0
The ICCP rule and policy changes a	are recommended a	as requested.			
Governor's Recommendation	0.00	0	0	0	0

Analyst: Castro

Budget by Decision Unit FTP General **Dedicated Federal** Total 5. JSAP Supportive Services Increase

The division requests \$57,600 in General Funds and \$57,700 in federal funds to increase monthly support services for Job Search Assistance Program (JSAP) participants from \$25 to \$50 per month. Certain food stamp recipients are required to participate in JSAP and the division estimates that 4,610 individuals will be eligible for JSAP in FY 2009. These individuals receive vouchers that they can use to offset costs when seeking employment, including transportation and clothing for interviews. The division states that the increase in monthly support services is needed to meet the rising cost of fuel and other transportation costs, such as bus passes.

Agency Request	0.00	57,600	0	57,700	115,300
Governor's Recommendation	0.00	57,600	0	57,700	115,300
FY 2009 Total					
Agency Request	0.00	19,485,400	23,500	58,700,900	78,209,800
Governor's Recommendation	0.00	19,185,400	23,500	58,025,100	77,234,000
Agency Request					
Change from Original App	0.00	387,900	(287,800)	(221,300)	(121,200)
% Change from Original App		2.0%	(92.5%)	(0.4%)	(0.2%)
Governor's Recommendation					
Change from Original App	0.00	87,900	(287,800)	(897,100)	(1,097,000)
% Change from Original App		0.5%	(92.5%)	(1.5%)	(1.4%)